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Implementation Status & Results
Montenegro
Montenegro Institutional Development and Agriculture Strengthening (MIDAS) (P107473)

Operation Name: Montenegro Institutional Development and Agriculture Strengthening (MIDAS) (P107473) | Project Stage: Implementation | Seq.No: 10 | Status: ARCHIVED | Archive Date: 07-Nov-2014

Country: Montenegro | Approval FY: 2009

Product Line: IBRD/IDA | Region: EUROPE AND CENTRAL ASIA | Lending Instrument: Specific Investment Loan

Implementing Agency(ies): Ministry of Agriculture and Rural Development

Key Dates

Board Approval Date	21-Apr-2009	Original Closing Date	30-Jun-2014	Planned Mid Term Review Date	17-Sep-2012	Last Archived ISR Date	05-Apr-2014
Effectiveness Date	23-Jul-2009	Revised Closing Date	30-Jun-2015	Actual Mid Term Review Date	28-Nov-2012		

Project Development Objectives

Montenegro Institutional Development and Agriculture Strengthening (MIDAS) (P107473)

Project Development Objective (from Project Appraisal Document)

The Project Development Objective is to improve delivery of government assistance for sustainable agriculture and rural development in a manner consistent with the EU's pre-accession requirements.

Has the Project Development Objective been changed since Board Approval of the Program?

○ Yes ◉ No

Montenegro Institutional Development and Agriculture Strengthening (MIDAS) (P110602)

Global Environmental Objective (from Project Appraisal Document)

The Global Environment Objective is to mainstream sustainable land use and natural resource management into MAFWM's policies, programs and investments. These efforts will be particularly critical for the north of Montenegro, where there are sensitive mountain ecosystems of global importance, and where poor rural residents are largely dependent on the natural resource base for their livelihoods.

Has the Global Environmental Objective been changed since Board Approval of the Program?

○ Yes ◉ No

Component(s)

Component Name	Component Cost
Component 1: Strengthening MAFWM's rural development program	12.14
Component 2: Strengthening MAFWM's administrative and management capacity in accordance with EU pre-accession requirements	10.85
Component 3: Project Management, Administration and Monitoring	0.86

Overall Ratings

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	Previous Rating	Current Rating
Progress towards achievement of PDO	Moderately Satisfactory	Moderately Satisfactory
Progress towards achievement of GEO	Moderately Satisfactory	Moderately Satisfactory
Overall Implementation Progress (IP)	Moderately Satisfactory	Moderately Satisfactory
Overall Risk Rating	Moderate	Moderate

Implementation Status Overview

MIDAS implementation is continuing at a moderately satisfactory pace. In addition to the IPARD-like grants, which have been always working well, the Paying Agency, Farm Registry, and cooperation with the EU have all improved significantly. However there are stillsome implementation delays which create some risks that not all project activities will be fully completed by project closing on June 30, 2015. It will be important for the Ministry of Agriculture to implement measures to accelerate implementation.

The project is significantly contributing to build the capacity of the Ministry of Agriculture and Rural Development (MARD). The main achievements since the last Implementation Supervision Report in reaching the project development objective are:

(i) The design of the rehabilitation for the building to house the future IPARD Paying Agency has started. A preliminary design has already been reviewed by the World Bank and found acceptable. Bidding documents including final design and bill of quantities are expected by October 10. The rehabilitation, once completed, will help Montenegro fulfill a key requirement for IPARD accreditation;

(ii) Smooth implementation of five rounds of the MIDAS grants program is continuing. Related capacity building activities of all MARD sectors involved in the design, preparation, implementation of the Sector for Rural Development, Sector for Payment and the Extension Service, and also the farmers' learning process in applying for IPARD-like grants is proceeding without significant obstacles. Since the beginning, in five rounds of grants, 1,465 applications have been received, 747 have been approved, all funds available for grants (amounting to around EUR7 million) have been contracted and about EUR4.1 million have been transferred to beneficiaries. Investments include, inter alia: 194 tractors, 1,292 cultivators (two-wheel tractors) and other equipment, 291 cattle, 190 sheep, 395 goats, 27 stables built for more than 5,000 square meters, and improved manure management in 100 farms;

(iii) The selection process of the company to design the software for the Farm Registry (FR) has been completed and contract signing is expected to take place soon;

(iv) The technical assistance for the screening/classification of Food Establishments has been successfully completed;

(v) The collaboration with the EU has been strengthened and led to signing an Administration Agreement for a €3.2 M Trust Fund to finance the EU/IPA Agriculture and Rural Development Institution Building Project (P144994)

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Locations

Country	First Administrative Division	Location	Planned	Actual
Montenegro	Not Entered	Zeta		
Montenegro	Not Entered	Podgorica		
Montenegro	Not Entered	national park Prokletije		
Montenegro	Not Entered	Moraca		
Montenegro	Not Entered	Kotor		

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Country	First Administrative Division	Location	Planned	Actual
Montenegro	Not Entered	Nacionalni Park Durmitor		
Montenegro	Not Entered	Nacionalni Park Biogradska Gora		
Montenegro	Not Entered	Bar		
Montenegro	Not Entered	Cijevna river		
Montenegro	Not Entered	Lovcen National Park		
Montenegro	Not Entered	Tara Biosphere Reserve		

Results

Project Development Objective Indicators

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
MAFWM capacity to disburse and track the use of rural development funds and to evaluate their impact in line with EU IPARD requirements.	☐	Text	Value	Limited coverage of monitoring and verification.	Achieved. MARD developed a system to disburse & track use of rural development funds, procedures are improved in each forthcoming round, capacity of people involved enhanced. Accreditation package drafted includes procedures fully aligned with IPARD. M&E system developed and operational for IPARD like measures and programs for grant support. Indicators developed.	Fully compliant monitoring and evaluation system, eligible for EU accreditation.
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			
EU IPARD compatible rural development measures fully integrated in MAFWM support programs.	☐	Text	Value	No EU IPARD compatible rural development measures in MAFWM support programs	Achieved. Rural development measures (101, 103, and 302) included in IPARD program. Measure 101 integrated in MARD support through MIDAS grants program round 1 and 4. Agro-environmental measures integrated in MARD support program through	Rural development measures defined in EU IPARD program

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					MIDAS grants program round 2, 3 and5.	
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			
Food safety system upgraded in EU compliant manner.	☐	Text	Value	Reference Labs lacking equipment and/or facilities, BIPs and food processing establishments not meeting EU standards, animal by-products not safely disposed of	Partially achieved. Veterinary Diagnositc Lab equipped, 16 methods accredited; Kotor Marine Biology Institute rehabilitated, furnished and equipped. Bar Border Inspection Post under construction; gap analysis on legal/insitutional, adminsitrative and technical aspects of food system completed, TA to create animal by-products legal and regulatory framework, and increase administrative and technical capacity under implementation.	Lab accreditation completed, supply of BIP equipment, full monitoring of water and aquaculture products, full disposal of animal by-products, food establishments meeting EU standards for approval
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			

Global Environmental Objective Indicators

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Agri-environmental measures integrated into MAFWM's development program.	☐	Text	Value	Rural Development Unit has no staff assigned for agri-environmental issues Limited integration of agri-environmental measures in support programs	Achieved. Agri-environmental measures integrated into MARD MIDAS grants program, MARD staff involved in the preparation and implementation of measures.	Evaluation and analysis of applications for agri-environmental measures continuing.
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			
Improved capacity of extension and advisory services to introduce agri-environmental measures	☐	Text	Value	Extension Service has no training program for or staff specialized in agri-environment.	Achieved. Code of Good Agriculture Practice developed and adopted, included as mandatory requirements for the grants program. Capacity of extension service to advice and monitor on the	All Extension Officers delivering comprehensive service for agri-environmental measures.

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					implementation of the Code developed through study tour and on-the-job practice.	
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			

Intermediate Results Indicators

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Investments in agricultural and rural development in line with IPARD measures	☐	Text	Value	Number of commercial orientated farmers availing of market driven support measures is 0 (zero)	327 commercially oriented agro-holdings	400 agro-holdings
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments	Before the project, the Government provided investment support to 1200 farmers, but not in line with IPARD measures		
Adoption of agri-environmental measures among beneficiaries.	☐	Text	Value	No awareness and use of agri-environmental measures among farmers, processors, and rural communities.	130 agricultural households adopted agro-environmental measures	200 agricultural households
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			
Amount of IPARD-like grant funding awarded (Euros)	☐	Number	Value	0.00	7300000.00	7000000.00
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments	"Awarded" means that a grant contract was signed.		
Amount of grant fund disbursed (Euros)	☐	Number	Value	0.00	3900000.00	5925925.90
			Date	23-Mar-2009	02-Aug-2014	
			Comments		Original target in Euros. Assumed exchange rate 1.35	Original target in Euros. Assumed exchange rate 1.35
Client days of training provided (number)	☒	Number	Value	0.00	5492.00	5330.00
			Date	23-Mar-2011	02-Aug-2014	30-Jun-2015
			Comments	No training was provided on IPARD-like grants before the project		

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Client days of training provided - Female (number)	☒	Number Sub Type Breakdown	Value	0.00	805.00	800.00
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments	No training was provided on IPARD-like grants before the project		
Clients who have adopted an improved agricultural technology promoted by the project (number)	☐	Number	Value	0.00	1107.00	1500.00
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			
Direct project beneficiaries	☒	Number	Value	0.00	5717.00	5500.00
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments		15% of direct project beneficiaries are women.	
Female beneficiaries	☒	Percentage Sub Type Supplemental	Value	0.00	889.00	825.00
Land area where sustainable land mgt. practices were adopted as a result of proj	☒	Hectare(Ha)	Value	0.00	1883.00	2000.00
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			
Supports toward Montenegro IPARD accreditation	☐	Text	Value	No structure in place	Partially achieved. Bodies required to implement IPARD program established, i.e. Directorate for IPARD Payments/Paying Agency, Department for Rural Development/Managing Authority; staff trained and implementing IPARD like program. Accreditation package submitted for national accreditation, under revison to address auditors findings, Software for Farm Registry in preparation.	IPARD program II approved by EU, updated accreditation package according to IPARD program II and submitted for national accreditation, Paying Agency building, IT and Farm Registry system functional.
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			
EU IPARD compatible Rural Development Plan, including agri-environmental measures, submitted to EU.	☐	Text	Value	No EU IPARD compatible Rural Development Unit or Plan.	In progress. The final IPARD Program I and draft IPARD Program II submitted to EC DG Agri	Final IPARD Program II submitted to EU

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			Date	23-Mar-2009	02-Aug-2014	30-Jun-2014
			Comments		Rural Development Unit was established in PY2. The Guidelines were completed in PY3 and the Monitoring Committee started to review outcomes from PY4.	During the project life EU IPARD programming I ended its cycle (2013), and IPARD programming phase II 2014-2020 started.
All agricultural and rural development investments executed through an EU IPARD compatible Proto-Paying Agency (as approved by the World Bank).	☐	Text	Value	Non-compliant system.	Achieved. MARD and its Directorate for IPARD Payments approved by the Bank to be fully in charge for execution of payments as detailed in the grants fourth and fifth round operational manual.	Proto-Paying Agency remains operational.
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			End date revised
Agricultural Census is implemented and results disseminated.	☐	Text	Value	No agricultural census data available.	Achieved. Census implemented and results disseminated.	Main agricultural census implemented. Statistical register established
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2014
			Comments			
Integrated farm register operational	☐	Text	Value	No farm register in place.	In progress. Regulation on register of agricultural holdings and register of entities adopted. Hired company to develop Farm Register software. Farm registration process awareness campaign conducted and registration requirement introduced in fifth round of MIDAS grants program.	Farm Register software and hardware system in place, registration of farms initiated and ongoing.
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			
Number of analysis methods of the Veterinary Diagnostic Laboratory in Podgorica ISO 17025 accredited.	☐	Text	Value	No accreditation at present, overlapping competence in food safety system.	Achieved. Vet Diagnostic Laboratory in Podgorica has 16 analysis methods ISO17025 accredited	Achieved. Vet Diagnostic Laboratory in Podgorica has 16 analysis methods ISO17025 accredited
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2014

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			Comments		Justification for the change: the ISO17025 standard is a more precise indicator since it refers to specific analysis methods ratherthan the lab facility as a whole	
Marine Biology Institute in Kotor functioning as NRL in adequate facilities.	☐	Text	Value	No suitable facilities in place. No clearly defined role in food safety system, no routine testing performed.	Partially achieved. Marine Biology Institute rehabilitated, provided with lab furniture and equipment.	Full monitoring of sea waters and aquaculture products in line with national legislation.
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			End date revised
Veterinary and phyto-sanitary border controls performed in EU-compliant facility in Bar.	☐	Text	Value	No suitable facility in place	In progress. All necessary approvals obtained, Bar Border Inspection Post construction started.	Building completed, equipment procured and installed.
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			
Feasibility Study on safe disposal of animal by-products prepared and legal framework improved.	☐	Text	Value	National, non-EU compliant system of safe disposal of ABPs in place	Legal framework on safe disposal of animal by-products under preparation.	Legal framework on safe disposal of animal by-products drafted.
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			Target revised
Food establishments classified and annual control plans prepared.	☐	Text	Value	No system in place	Preliminary classification and annual control plans completed.	Procedures for classification of food establishments and annual control plans completed according to EU standards.
			Date	23-Mar-2009	02-Aug-2014	30-Jun-2015
			Comments			

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Data on Financial Performance (as of 27-Aug-2014)

Financial Agreement(s) Key Dates

Project	Ln/Cr/Tf	Status	Approval Date	Signing Date	Effectiveness Date	Original Closing Date	Revised Closing Date
P107473	IBRD-77160	Effective	21-Apr-2009	27-May-2009	23-Jul-2009	30-Jun-2014	30-Jun-2015
P110602	TF-93405	Effective	27-May-2009	27-May-2009	23-Jul-2009	30-Jun-2014	30-Jun-2015

Disbursements (in Millions)

Project	Ln/Cr/Tf	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed

P107473	IBRD-77160	Effective	USD	15.70	15.70	0.00	10.20	4.85	65.00
P110602	TF-93405	Effective	USD	15.70	4.00	0.00	2.19	1.81	55.00

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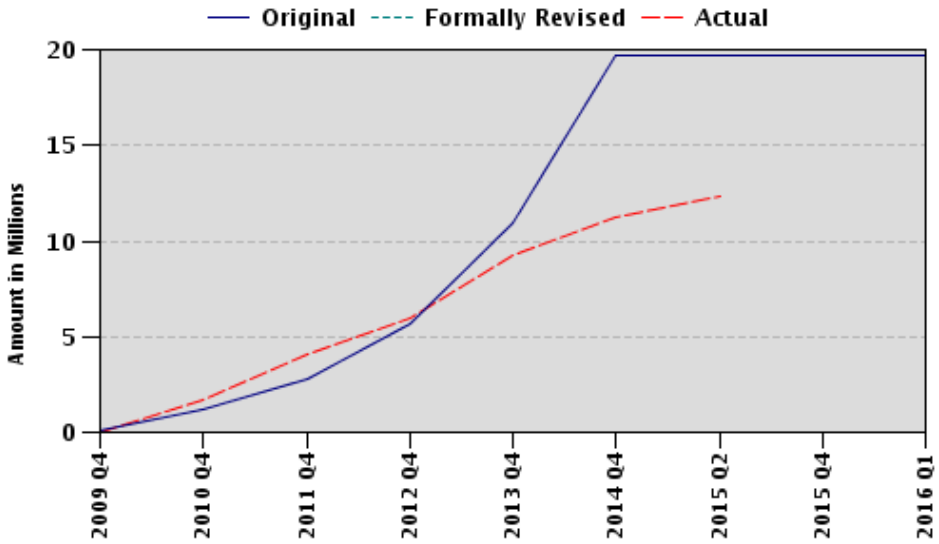
Disbursement Graph



Key Decisions Regarding Implementation

The project closing date was recently extended from June 30, 2014 to June 30, 2015

Restructuring History

Level 2 CD Decision on 20-May-2014

Related Projects

P110602-Montenegro Institutional Development and Agriculture Strengthening (MIDAS)

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